

# **State Action Plan for the Implementation of UNSCR 1325 and Related Resolutions in Kano State**



## **Acronyms**

CBO	Community Based Organisation
CEDAW	Convention on Elimination of all Forms of Discrimination Against Women
CSO	Civil Society Organisation
DPO	Divisional Police Officer
FBO	Faith Based Organisation
FSU	Family Support Unit
HIV	Human Immune-Deficiency Virus
IDP	Internally Displaced Person
KNHA	Kano State House of Assembly
LGA	Local Government Area
MoJ	Ministry of Justice
MoE	Ministry of Education
MoH	Ministry of Health
NAP	National Action Plan
NGO	Non-Governmental Organisation
NPF	Nigeria Police Force
NSRP	Nigeria Stability and Reconciliation Programme
SARC	Sexual Assault and Referral Centre
SAP	State Action Plan
UNSCR	United Nations Security Council Resolution
VAWG	Violence Against Women and Girls

WPS-N

Women Peace and Security- Network

## **FOREWORD- HON. COMMISSIONER OF WOMEN AFFAIRS AND SOCIAL DEVELOPMENT**

The development of the National Action Plan (NAP) for the implementation of the United Nations Security Council Resolution (UNSCR) 1325 has become imperative for the inclusion of Women in the process of peace building, peace keeping, conflict resolution and management in Kano State. This has become so because, Nigerian women and Kano State women in particular have paid a heavy price in the long and violent conflicts that have been ravaging the country especially in the past two decades. The women have continued to endure unprecedented levels of sexual violence and assault, along with related HIV infection, involuntary pregnancies and health complications as a result of abuses.

Often, their male family members have gone to participate in the conflicts or have been maimed or killed, leaving the women headed households to fend for themselves and their entire family. Women even at Internally Displaced Persons (IDP) camps experience increased insecurity that comes from not having their support systems available. They suffer food insecurity that comes from not having adequate means of livelihood and from culturally prescribed, and in some cases, legal prohibition on owning land. Women and girls live in fear of being kidnapped and used as war exploits, sex slaves and domestic servants. Additionally, they suffer from post-traumatic stress disorder and other psychological consequences of conflicts. The incidents of flood and farming in the country have exacerbated the situation of women exposing them to further pressure and untold hardship.

The United Nations Security Council Resolution 1325 on women, peace and security, which was adopted by the Security Council on 31<sup>st</sup> October, 2001, presents a comprehensive political framework within which women's protection and their role in peace processes can be addressed. For the first time, the Council called for comprehensive assessment of the impact of armed conflict on women and girls, the role of women in peace building and the gender dimensions of peace processes and conflict resolution.

The UNSCR 1325 is dedicated entirely to the link that exists between armed conflict, peace building and the gender dimension and builds on Convention on Elimination of all Forms of Discrimination against Women (CEDAW), the Beijing platform for Action, the Windhoek Declaration and the Namibia Plan of Action on mainstreaming, a gender perspective in Multi-dimensional Peace Support Operations adopted in Windhoek in May, 2000. The UN Resolution 1325 provided

the first international legal and political framework recognizing disproportionate impact of armed conflicts on women as well as the pivotal role of women in peace building. It acknowledges the importance of the participation of women and the inclusion of gender perspective in peace negotiations, humanitarian planning, peace-keeping operations, post-conflict peace-building and governance. It is first and foremost about peace and security but rooted on the premise that women's inclusion (their presence and participation) in the peace process, their perspectives, or their contribution to peace talks will improve the chances of attaining viable and sustainable peace in our great State, Kano.

A State Action Plan (SAP) reflects government's commitment as well as accountability in ensuring the security of women and girls during armed conflicts and enhancing their active and direct participation in conflict prevention and peace building as well as post-conflict efforts. It is also a practical and operational tool for those affected by armed conflicts - women, children and communities to be informed about the government's response to their plight including assistance programme options available to them.

For frontline enforcement agencies and other peace-keeping forces, the SAP affirms their significant role in protecting the physical safety and security of women and girls from sexual and gender - based violence and in identifying their specific needs in times of crises as SAP enjoins Security Agencies vis-a-vis women, girls and other vulnerable groups in the communities during such emergencies.

The SAP further serves as a useful road map in defining the important and distinct roles of implementers of UNSCR 1325 both at the policy and enforcement levels in Kano State. It ensures that government programmes responds to immediate and long term needs of women and children before, during and after conflict. Kano State Government, Civil Society Organisations (CSOs), Community Based Organizations (CBOs), Faith Based Organisations (FBOs), and all relevant stakeholders are engaged in peace, security, governance, elections and humanitarian efforts will find the road map useful. Development partners who seek to provide support to address gender inequality in all pillars relevant to Nigerian and Kano State situation through Prevention, Protection, Participation, Promotion, and Prosecution will provide the needed guide to be part of strengthening women, peace and security processes in the State.

I wish to express to you all that the implementation of the SAP is the key to result - oriented and success story in the Women, Peace and Security agenda in Kano State, Nigeria and Africa in general.

Barrister Zubaida Abubakar Damakka  
Honourable Commissioner,  
Ministry of Women Affairs and Social Development,  
Kano State

## ACKNOWLEDGEMENT

The development of the Kano's State Action Plan (SAP) 1325 was very inclusive and participatory. It benefitted from contributions from a wide spectrum of Institutions, Government Agencies, Civil Society Organisations, Faith Based organisations, Individuals and Development Partners. We use this opportunity to thank all individuals and institutions who contributed directly and indirectly in providing guidance, support and inputs to the report.

Specifically, the SAP benefitted immensely from the Women, Peace and Security-Network, Kano which provided guidance for the overall preparation process in a way that ensured inclusive participation. To other Ministries, Departments, Agencies, the Kano State *Hisbah* Board, Civil Society Organizations and Development Partners, we say thank you.

Ministry of Women Affairs and Social Development is most grateful for the technical and financial support of the Nigeria Stability and Reconciliation Programme (NSRP) a DFID-funded programme, for supporting the Planning Committee Meeting in the process of developing the SAP.

We acknowledge Hajia Hadiza Bala Fagge of Women, Peace and Security – Network, Dr. Jummai Alhamdu of Women and Youth for Justice and Peace initiative, Kano, Amin Buba Dibal and Aminu Zubairu Abubakar of NSRP, Hajiya Medina Lawal Sani of Elderly Women Initiative, and Mustapha Isyaku of Aminu Kano Centre for Democratic Research and Training (Mambayya House), Bayero University, Kano for their technical expertise towards the development of Nigeria's SAP. The process was guided by them.

We would also like to acknowledge the Director of Women Affairs, Hajiya Hajara Shehu Minjibir and her staff for their support to the process and even beyond the routine obligation to work.

Finally, to all women who played multiple roles in the society, we dedicate the SAP 1325 to your efforts and struggle. We hope the work will provide the much needed guide to our collective search for peace and security.

## Background of Kano State



Kano State is located in North-Western Nigeria. Created on May 27, 1967 from part of the Northern Region. Kano state shares borders with Katsina State to the North-West, Jigawa State to the North-East, Bauchi State to the South-East and Kaduna State to the South-West. The capital of Kano State is Kano. The State has a total of 44 Local Government Areas and an estimated population of 11,058,300 and covers an area of 20,131 km<sup>2</sup>. Officially, Kano State is the most populous state in the country. The state is mostly populated by Hausa people.

Kano has seen a consistently high level of gender-based violence in the first quarter of 2015 with 20 incidents reported, compared with the 23 incidents last quarter of 2014. The exploitation of gender for the insurgency campaign waged by Boko Haram remains a significant issue in the state, along with localized sexual violence.

In December 2014 in Kano, a 13 year old girl was arrested by police carrying a suicide vest. Another two females carried out a suicide attack in a Kano textile market in the same month.

Rape of women and young girls was particularly prevalent in November, 2014 with four cases reported including a girl as young as 7 years old. In December, 2014 a 15 year old girl was abducted and sexually abused, and a woman's 10 year old son was murdered by her jilted 14 year old daughter-in-law.

Kano has an overall increase in reported incidents for this quarter with many reports, compared with the 27 reported incidents from last quarter. The higher numbers for the previous August-November 2014 period are partly due to the retrospective data provided by a partner organization, which highlighted important trends in domestic and sexual violence within Kaduna. General trends surrounding



violence perpetrated against girls and women remained prevalent in the November 2014-January 2015 period. Recently, Kano has recorded cases of raping and assassination of married women in some areas in the State especially in the metropolis.

An upsurge in targeted insurgency violence towards vulnerable groups also occurred in December in Kano, with 17 aged women and children killed in one village attack.

## **Introduction**

The Women Peace and Security Network (WPS-N), Kano is a coalition of women organisations partnering to improve the course of women issues in peace building processes. The network has as its objective the advocacy for the domestication of the National Action Plan on Violence Against Women and Girls (VAWG).

Statistics and realities on ground have shown that there is daily recurrence of Violence Against Women and Girls (VAWG) which results to increase in the rate of VAWG. These VAWGs constitute issues such as rape, child labour, child trafficking, physical brutality on women and girls, unlawful divorce, etc which threaten the Peace and Security of women and young girls. In light of this, the WPS-N in Nigeria deemed it important to make a giant stride towards the domestication of the United Nations Security Council Resolution (UNSCR) 1325 i.e the resolution against VAWGs.

However, the WPS-N, Kano which is a coalition of women organisations striving towards improving the lives of women and girls especially in peace processes, deem it important to advocate for the domestication of the NAP to the State Action Plan (SAP) in Kano State based on the challenges faced by them. The SAP when domesticated will enhance the protection of women and girls in line with the culture and tradition of the people of Kano State.

The validation workshop is designed to bring together all relevant stakeholders such as Civil Society Organisations, Women Groups, Religious and Traditional leaders, members of the academia, Legal practitioners, members of Security agencies, the media, etc to review the NAP document in accordance to the culture and tradition of the people of Kano state and develop the SAP and also ensure that words are translated into actions.

## **Objectives of the Workshop**

1. To create an avenue for discourse with all relevant stakeholders on issues of Peace and Security of Women and Children with reference to the National Action Plan (NAP) on Violence Against Women and Girls (VAWG).
2. To develop the State Action Plan (SAP) in line with the culture and tradition of the people of Kano state.

3. To develop a technical budget for the implementation of the SAP on violence Against Women and Girls in Kano State.

However, the Budget for the implementation of the five Pillars of the SAP i.e Prevention, Protection, Participation, Promotion and Prosecution is as follows:

## THE FIVE PILLARS OF THE STATE ACTION PLAN

### KANO STATE ACTION PLAN ON VIOLENCE AGAINST WOMEN AND GIRLS

#### PILLAR 1: PREVENTION

S/N	ACTIVITY	OBJECTIVE(S)	BUDGET YRS (N)	KEY ACTORS	TARGET GROUP(S)	2016 BUDGET (N)	2017 BUDGET (N)	2018 BUDGET (N)	2019 BUDGET (N)
1.	Establishment of mediation Centers in all the 44 LGA	To provide Intervention mechanism/Guidance and counseling for resolving conflicts	10,560,000	Desk officers/members of MoWASD, MoJ, WPSN	Families/Community Members	2,640,000	2,640,000	2,640,000	2,640,000
2.	a) Advocacy on actualization of Kano State Marriage and Marital practices Bill 2015	To improve family ties. To reduce rampant divorce	600,000	MoWASD, WPSN, MoJ, KNHA, Emirate Council, Ulama's	Family	150,000	150,000	150,000	150,000
3.	Facilitate the Domestication/Implementation of Child Rights Act	To protect child's abuses	600,000	MoWASD, MOJ, KNHA WPSN	Family	150,000	150,000	150,000	150,000
4.	Advocate for the amendment of Shari'ah Penal Code Law 2001	To update and capture all issues that will prevent VAWG/children	600,000	MoWASD, MOJ, KNHA, WPSN	Family	150,000	150,000	150,000	150,000
5.	Introduce Peace Clubs in all communities	Life skill Peace building training on VAWG/children and Self esteem	4,800,000	MoWASD, WPSN	Youth 10 17 boys 10 – 24 girls	1,200,000	1,200,000	1,200,000	1,200,000
6.	Policy Dialogue Quarterly	To share, review and consolidate policies	3,200,000	WoWASD, WPSN,	Community members	800,000	800,000	800,000	800,000
7.	Conduct research and documentation/evaluation annually,	Lessons learned best practices challenges, dissemination and replication	2,000,000	MoWASD, WPSN, MoJ, Polices, Hisbah and vigilante	Community	500,000	500,000	500,000	500,000

**Total 22,360,000**

**PILLAR 2: PROTECTION**

S/N	ACTIVITY	OBJECTIVE(S)	BUDGET 4 YRS	KEY ACTORS	TARGET GROUP(S)	2016	2017	2018	2019
1.	Conduct Advocacy to Executive and Legislators on domestication of all Laws regarding women and children	To obtain support for the domestication of all laws regarding women and children	960,000	MoWASD, MoJ, WPSN	Legislators and Executive, top level officers of judiciary	240,000	240,000	240,000	240,000
2.	Conduct Sensitization on the dangers of VAWGs	To reduce VAWGs	1,280,000	MoWASD, WPSN	Community members	320,000	320,000	320,000	320,000
3.	Provision of Counseling to survivors of VAWGs	To make provision for survivors of VAWGs.	1,400,000	MoWASD, WPSN, NEMA, SEMA, CSOs, CBOs, Other Donor Organisations	Survivors	350,000	350,000	350,000	350,000
4.	Conduct Economic Empowerment Programmes	To alleviate Poverty and enhance self reliance to survivors.	4,860,000	MoWASD, WPSN, SMEDAN,	Survivors	960,000	1,280,000	1,400,000	1,220,000
5.	Enlightenment and sensitization campaign against stigmatisation of survivors	To reduce stigma to survivors	220,000	MoWASD, WPSN, the Media	Community members/Public	55,000	55,000	55,000	55,000

**Total 8,720,000**

**PILLAR 3: PARTICIPATION**

S/N	ACTIVITY	OBJECTIVE(S)	BUDGET 4 YRS	KEY ACTORS	TARGET GROUP(S)	2016	2017	2018	2019
1.	Conduct advocacy	To increase awareness about the important role of women in community peace-building, conflict resolution and leadership	700,000	WPSN, MoWASD,	Community and Religious Leaders, Youth, NPF, Army, Hisbah, NSCDC, KNHA, Traditional leaders, e.t.c	250,000	200,000	150,000	100,000
2.	Conduct sensitisation acceptance of women as mediators, negotiators and conciliators in conflict situations	To increase awareness and acceptance of women to participate in conflict resolution activities	880,000	WPSN, MoWASD, Religious leaders, Community leaders, Traditional leaders, Media	Community members	220,000	220,000	220,000	220,000
3.	Awareness creation about Sexual Assault and Referral Centre (SARC)	To mobilise for the use of SARC	800,000	WPSN, MoWASD, MoJ, Police, MoH, CSOs/CBOs, Hisbah, Religious leaders	Community members	200,000	200,000	200,000	200,000

				,Community leaders, Traditional leaders, Media					
4.	Conduct ToT on Mediation, Negotiation and conciliation to Social workers and MWASD and community women leaders	To build capacity on community conflict resolution and leadership skills as well as stepped down processes	300,000	WPSN, MoWASD, Religious leaders ,Community leaders, Traditional leaders, Media	Women	75,000	75,000	75,000	75,000
<b>Total 2,680,000</b>									

**PILLAR 4: PROMOTION**

S/ N	ACTIVITY	OBJECTIVE(S)	BUDGET (4YEARS)	KEY ACTORS	TARGET GROUP(S)	2016 BUDGET	2017 BUDGET	2018 BUDGET	2019 BUDGET
1.	<b>Advocacy Visits</b>								
	a. Kano Emirate Council	To acquaint them on the need for domestication of the SAP. To solicit for the implementation of the policies/programmes of SAP	N707,200	MoWASD/WPSN	Traditional Leaders	N176,800	N176,800	N176,800	N176,800
	b. State Executive Council	To solicit for the implementation of the policies/programmes of SAP	N707,200	MoWASD WPSN	State Executives	N176,800	N176,800	N176,800	N176,800
	c. State House of Assembly	To solicit for enabling law/policies/programmers' of SAP	N707,200	MoWASD WPSN	KNHA	N176,800	N176,800	N176,800	N176,800

	d. Security Agencies	To solicit for the implementation of the policies/programmes of SAP	N707,200	MoWASD WPSN	Security Agencies	N176,800	N176,800	N176,800	N176,800
	e. Council of Ulama	To solicit for the creation of awareness on policies/programmes of SAP	N707,200	MoWASD WPSN	Religious leaders	N176,800	N176,800	N176,800	N176,800
2.	<b>Media Engagement</b>								
	a. Phone-in programmes	To create awareness on policies/laws of SAP. To sensitize the public on VAWG/children in all its ramifications. To bring together the relevant stakeholders on addressing the issues of VAWG/children. To create wider sensitization on SAP to youth groups.	N533,333	MoWASD, WPSN and Professionals of various extractions e.g Lawyers, Ulamas, Welfare Officers, etc	Communitie s/Public  Women and Children	N133,333	N133,333	N133,333	N133,333
	b. Discussion programmes	To sensitize the public on VAWG/children in all its ramifications.	N533,333	MoWASD, WPSN	Professional s of various extractions e.g Lawyers, Ulamas, Welfare Officers, etc	N133,333	N133,333	N133,333	N133,333
	c. Social Media	To sensitize the public on VAWG/children in all its ramifications.	N533,333	MoWASD, WPSN	Public	N133,333	N133,333	N133,333	N133,333
	d. Radio Jingles	To strengthen the mobilization of larger community on SAP	N533,333	MoWASD, WPSN	Media houses	N133,333	N133,333	N133,333	N133,333
	e. Paid advertisement	Mobilising the public to support the implementation of SAP.	N533,333	MoWASD, WPSN	Media Houses	N133,333	N133,333	N133,333	N133,333



	f. Involvement of film industry	Rising public awareness on the importance of domesticating the SAP.	N533,333	MoWASD, WPSN	Kanny wood	N133,333	N133,333	N133,333	N133,333
3.	Town-Hall meetings with all stakeholders	To sensitize and create awareness on the importance of SAP. To get down to the grass root. To engage more partners.	N1,500,000	MoWASD, WPSN	Political leaders  Religious and Traditional leaders  Opinion leaders	375,000	375,000	375,000	375,000
4.	Training on Resource mobilization	To source for alternative funding	2,400,000	MoWASD  NSRP	Women and Girls	600,000	600,000	600,000	600,000
5.	Quarterly Review meeting	To evaluate the implementation of the SAP	4,000,000	MoWASD, WPSN, NSRP	Women and Girls	1,000,000	1,000,000	1,000,000	1,000,000
<b>Total 14,635,998</b>									

**PILLAR 5: PROSECUTION**

S/N	ACTIVITY	OBJECTIVE(S)	BUDGET 4 YRS	KEY ACTORS	TARGET GROUP	BUDGET PER YER ALLOCATION			
						2016	2017	2018	2019

1	<b>Conduct training of personnel on gender and human rights</b>	to increase sensitivity about gender issues and respect for human and women's rights	N 1,120,000	MoWASD, WPSN MoJ, MoH and MEDIA.	DPOs, FSUs, prison officials, social workers, CSOs/CBOs	N280,000	N 280,000	N 280,000	N 280,000
2.	Conduct training on appropriate procedure for handling rape and sexual offences	1) Train personnel to investigate/examine survivors and perpetrators/suspect. 2) Collecting and preserving samples for prosecution. 3) Establishing fully functional and equipped centres in at least every LGA's	N 1,120,000	MoWASD, WPSN ,MoJ, MoH	Doctors, DPOs; FSUs; Nurses; Counselors	N280,000	N 280,000	N 280,000	N 280,000
3.	Replication of Sexual Assault and Referral Centres (SARC) in the 3 Senatorial Zones	To increase the number of SARC for speedy processing and ready access for handling rape and sexual offences	N20,000,000	MoH; MoJ; MWASD; Police Department	Doctors, DPOs; FSUs; Nurses; Counselors	5,000,000	5,000,000	5,000,000	5,000,000

4.	Conduct Advocacy visit to Ministry of Justice. (Quarterly)	1) Demand for specialized courts. 2) Lawyers trained on VAWG/children Cases. 3) Ensuring effective data collection and monitoring of cases at regular short interval	N 1,120,000	MoWASD, WPSN MoJ, MoH and MEDIA.	Attorney General and Commissioner of Justice	N 280,000	N 280,000	N 280,000	N 280,000
5.	Advocacy To Judiciary, (Quarterly)	Monitor and assign special Judges to the courts for VAWC Cases	N 1,120,000	MoWASD, WPSN MoJ, MoH and MEDIA.	Chief Judge	N 280,000	N 280,000	N 280,000	N 280,000
6.	Advocacy visit to Legislators (Bi-annual)	1) Amendment of rape law to the fullest, 2) Make the law Publicising ID`s of convicted perpetrators. 3) Laws of VAWGs before them waiting to be passed to be dealt with speedily.	N 560,000	MoWASD, WPSN, MoJ, MoH	Speaker KNHA, Chairman Women Affairs Committee, Chairman Justice Committee	N 140,000	N 140,000	N 140,000	N 140,000

7.	Advocacy visits to Media (Bi-Annual)	1) To ensure Publicity towards speedy dispensation of justice on VAWG/children Cases. 2) To enhance Synergy Between relevant stakeholders as partners in progress 3) To Sensitize them on negative and conflict sensitive reporting with its ill effects to the reporter, reported and community at large 4) To provide Mass enlightenment Campaign and Sensitization VAWG reduction.	N 560,000	MoWASD, WPSN, MoJ, MoH and Media	ARTV, Radio Kano, Freedom Radio, Express Radio, Rahama Radio and Daily Trust.	N 140,000	N 140,000	N 140,000	N 140,000
8.	Advocacy to emirate council	1) To increase awareness about appropriate procedure for handling sexual offences and VAWG	N 280, 000	MoWASD, WPSN,	Emirate council	N 70,000	N 70,000	N 70,000	N 70,000

**Total 25,880,000**

**GRAND TOTAL A+B+C+D+E= N 74,275,998**

## **Management Structure**

The implementation of the SAP will be championed by a Steering Committee led by the Honourable Commissioner, Ministry of Women Affairs and Social Development with support from all relevant stakeholders such as the Ministries of Education and Health, the Women Peace and Security- Network (WPS-N), Kano, Civil Society Organisations, Community Based Organisation, Faith Based Organisations, etc.

The implementation process will be funded by the Ministry of Women Affairs and Social Development through its allocation for the State Government.

In addition, Review of activities towards the implementation of the SAP will be carried out on quarterly basis to ensure efficiency and effectiveness of the programme. As such, recommendations will be made quarterly to the steering committee to enhance effectiveness.